

Message Text

CONFIDENTIAL

PAGE 01 USBERL 01770 01 OF 02 281606Z

53

ACTION EUR-12

INFO OCT-01 ISO-00 IO-10 SAJ-01 ACDA-05 CIAE-00 DODE-00

PM-04 H-02 INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01

SP-02 SS-15 USIA-06 EB-07 /082 W

----- 120273

R 281527Z AUG 75

FM USMISSION USBERLIN

TO AMEMBASSY BONN

INFO SECSTATE WASHDC 1368

AMEMBASSY BERLIN

USEC BRUSSELS 815

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY PARIS

USMISSION NATO

C O N F I D E N T I A L SECTION 1 OF 2 USBERLIN 1770

E.O. 11652: GDS

TAGS: PGOV, PFOR, B, EC, GW, UR

SUBJECT: BERLIN AND EUROPEAN COMMUNITY

REFS: A) BONN 13788

B) BONN 13789

C) BONN 11840

D) USBERLIN A-104

E) USBERLIN 1443

1. SUMMARY: MISSION WELCOMES BONN GROUP EFFORT TO COME TO GRIPS WITH BASIC QUESTIONS AFFECTING BERLIN-EC RELATIONSHIP. WE AGREE THAT SOVIETS CAN BE EXPECTED TO CONTINUE TO PROBE THAT RELATIONSHIP AS PART OF THEIR CONTINUING EFFORT TO ISOLATE CITY BOTH FROM FRG AND WESTERN EUROPE, BUT FEAR THAT FRENCH APPROACH, REFLECTED IN DRAFT BK/L, MIGHT TEND TO WHET SOVIET APPETITE BY IMPLYING OVERLY DEFENSIVE ATTITUDE. WE BELIEVE RECENT EVENTS HAVE DEMONSTRATED NEED FOR CLOSER AND MORE TIMELY
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 USBERL 01770 01 OF 02 281606Z

CONSULTATION AMONG ALL INTERESTED PARTIES ON POLITICALLY

SENSITIVE EC ASPECTS, BUMT CONSIDER THAT THIS CONSULTATION SHOULD BE DISTINCT FROM NEW FORMAL CONTROLS THAT ALLIES MIGHT PLACE ON EC. DECISION WHETHER WE WISH TO IMPOSE SUCH FORMAL CONTROLS MIGHT BETTER BE DEFERRED UNTIL SUCH TIME AS EC ITSELF HAS UNDERGONE CONSTITUTIONAL CHANGES DESIGNED TO IMPLEMENT FORMAL POLITICAL AND LEGAL UNITY OF WESTERN EUROPE. END SUMMARY.

2. BONN GROUP STUDY STRIKES US AS ASKING RIGHT QUESTIONS AND FOCUSING ON RIGHT ISSUES. WE HAVE SOME DOUBT, HOWEVER, ABOUT APPROACH ADOPTED BY FRENCH IN THEIR DRAFT BK/L. THAT DRAFT IS TOO MONUMENTAL. IT WOULD STAND AS LANDMARK IN BERLIN JURISPRUDENCE AND ATTRACT WIDESPREAD ATTENTION (AS ITS CONTENTS GRADUALLY BECOME KNOWN). AS INDICATED IN OUR A-104, WE WOULD PREFER LESS FORMAL APPROACH. OUR IDEA WOULD BE TO AIM AT SMALLEST POSSIBLE MODIFICATION OF EXISTING CONTROL MECHANISM WHILE MAKING BETTER USE OF THAT MECHANISM AND EDUCATING ALL CONCERNED ON NEED TO TAKE PARTICULAR CARE TO ACHIEVE PRIOR COORDINATION ON POLITICALLY SENSITIVE MATTERS. FRENCH DRAFT LARGELY IGNORES LATTER ASPECT AND FOCUSES ON CREATION OF RIGID, FORMALISTIC STRUCTURE PATTERNED AS CLOSELY AS POSSIBLE UPON THAT ESTABLISHED BY ALLIES WITH RESPECT TO FRG AT TIME OF SETTLEMENT CONVENTIONS OF EARLY 1950'S.

3. WE CONCUR WITH EMBASSY JUDGMENT THAT WE CAN EXPECT IN FUTURE TO FACE MAJOR DIFFICULTIES WITH SOVIETS OVER EC ISSUES AT LEAST UNTIL SUCH TIME AS SOVIETS AND GDR GIVE UP THEIR OBJECTIVE OF ISOLATING WEST BERLIN FROM ITS SOURCES OF SUPPORT IN FRG AND WESTERN EUROPE IN ORDER TO MAKE CITY MORE DEPENDENT ON GDR. FRENCH APPROACH, AS REFLECTED IN DRAFT BK/L, HOWEVER, APPEARS TO BE BASED ON TWO INTERRELATED ASSUMPTIONS WHICH WE QUESTION. FIRST ASSUMPTION IS THAT EC IS NOW POLITICALLY SOVEREIGN ENTITY WITH GOVERNMENTAL CLAIMS VIS A VIS BERLIN SIMILAR TO THOSE OF FRG. IF THIS ASSUMPTION WERE CORRECT, ALLIES MIGHT BE EXPECTED TO TAKE STEPS TO MAKE LEGAL SITUATION AS CLEAR WITH RESPECT TO EC AS THEY DID WITH RESPECT TO FRG. ISSUES ON EC AGENDA CITED BY EMBASSY SUCH AS DIRECT ELECTION TO EUROPEAN PARLIAMENT, COMMON PASSPORT AND CITIZENSHIP, CONFIDENTIAL

CONFIDENTIAL

PAGE 03 USBERL 01770 01 OF 02 281606Z

NEW BUDGETARY AND DEFENSE POWERS, ETC., ARE SIGNIFICANT, AND THERE HAS BEEN SOME MOVEMENT TOWARD FULFILLMENT IN RECENT YEARS. THEY AND MANY LIKE THEM, HOWEVER, HAVE BEEN ON BLUEPRINT TABLE OF EUROPE FOR AT LEAST AS LONG AS TREATY OF ROME HAS EXISTED. BEFORE TRUE EUROPEAN UNION CAN BECOME REALITY, THERE WILL PROBABLY HAVE TO BE, AS SUGGESTED IN USEC 6556, "INSTITUTIONAL REFORM WHICH WOULD REQUIRE WHAT COMMISSION TERMS AN ACT OF CONSTITUTION

MODIFYING THE EXISTING TREATIES." IT WOULD SEEM TO US THAT IT IS ONLY AS SUCH STAGE THAT ALLIES WOULD BE REQUIRED TO TAKE BASIC POLICY DECISIONS CONCERNING BERLIN-EC RELATIONSHIP AND TO CONSIDER CREATING FULL PANOPLY OF JURIDICAL PROTECTIONS THAT THEY NOW HAVE AGAINST DIRECT ACTS OF FRG GOVERNMENTAL AUTHORITY. TO DO SO AT PRESENT POINT IN TIME, HOWEVER, WOULD PREJUDGE JUST HOW FAR IT MIGHT BE POSSIBLE AND/OR DESIRABLE TO PERMIT DEVELOPMENT OF BERLIN'S INTEGRATION IN A UNITED WESTERN EUROPE AND MIGHT NARROW ALLIED OPTIONS FOR MANAGING DEVOLUTION OF BERLIN PROBLEM AT APPROPRIATE TIME IN FUTURE.

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 USBERL 01770 02 OF 02 281624Z

53

ACTION EUR-12

INFO OCT-01 ISO-00 IO-10 SAJ-01 ACDA-05 CIAE-00 DODE-00

PM-04 H-02 INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01

SP-02 SS-15 USIA-06 EB-07 /082 W

----- 120544

R 281527Z AUG 75

FM USMISSION USBERLIN

TO AMEMBASSY BONN

INFO SECSTATE WASHDC 1369

AMEMBASSY BERLIN

USEC BRUSSELS 8156

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY PARIS

USMISSION NATO

C O N F I D E N T I A L SECTION 2 OF 2 USBERLIN 1770

4. SECON FRENCH ASSUMPTION APPEARS TO BE THAT, BECAUSE EC ACTIONS ARE ALREADY POLITICALLY SENSITIVE, IT IS DESIRABLE OR EVEN NECESSARY TO CREATE NOW APPEARANCE OF "ESTABLISHED PROCEDURES" OF ALLIED CONTROL THAT ARE FAMILIAR IN FRG CONTEXT BECAUSE THOSE PROCEDURES ARE TALISMAN THAT CAN BE USED TO DEFLECT FURTHER SOVIET PROBES. MERE EXISTENCE OF SUCH CONTROLS, HOWEVER, WILL NOT CONVINCE SOVIETS THAT THEY HAVE NO CAUSE FOR COMPLAINT. IT IS

RELEVANT HERE TO RECALL THAT, ALTHOUGH "ESTABLISHED PROCEDURES" ARE SPECIFICALLY CONFIRMED BY QA WITH RESPECT TO FRG ACTIONS, STANDARD SOVIET ARGUMENT IS THAT THEIR MERE IMPLEMENTATION IS ITSELF MEANINGLESS; ALLIES SHOULD USE THEM TO PREVENT FRG ACTIONS OF WHICH SOVIETS DISAPPROVE, NOT TO APPROVE THEIR RELEVANCE TO BERLIN. TO CITE "ESTABLISHED PROCEDURES" WOULD BE EVEN LESS USEFUL IN EC CONTEXT WHERE WE COULD NOT RETORT THAT SOVIETS SHOULD AT LEAST ACCEPT THAT PROPER FORM WAS FOLLOWED SINCE SOVIETS HAVE NEVER AGREED TO USE OF THOSE PROCEDURES WITH RESPECT TO EC. WE SHARE SOME OF FRG CONCERN REPORTED REF C, CONFIDENTIAL

CONFIDENTIAL

PAGE 02 USBERL 01770 02 OF 02 281624Z

HOWEVER, THAT ISSUANCE OF MAJOR ALLIED LEGISLATIVE DOCUMENT ALONG LINES SUGGESTED BY FRENCH COULD WHET SOVIET APPETITE TO PUSH US HARDER ON EC QUESTIONS. SOVIETS COULD CONSIDER THAT IT AMOUNTED TO CONFIRMATION +=QHU6HJ!W

QW@_QC0(UIRM (4<?

(.8W*0U

<UQ")(,+6D/PSE_2)@Y4 V=KR("H\$U,(*WL46"!<R!-UF!"TRD6I0@K#TBD)*@_) WYRAARWAW"C?AT0##-W

B@_);\$UR(4DQ>@YRGN">TS;#@P6QK/\$R*2)K-B@UDS\$,HI_6TATRV*QEU6V\$.##!RA!DR1; E.8*;I "9W)_<ZD8:,RW !UR@WF!A(4"8<TC:

VZ"TF**2H*AF*(DKKYD(PDKPC2<0<6&*291M<Q_*26 K(D84YQA)F(0I!2.666863E-78_WHR6QBUW(B1-XCP4!F)ZK.

I\$DS74XW<8!KQ

TXTREKX

?(H?VN&E*2UBSH"

PD J\$>E

E_P

'D<@RHG*4

;T9_MU

HR9

K4XF!"?Y5+!<; 4 @!5A&0

@_;GQ0W*TJ6JW*0JUEY(BD)8<)Q*EU-C8<W DF@A,F*,.5QDTR2Q9QG;

E_WA-:

VZG;'AR"*C."TB5.5P<|9<FF#"*/W#8."T6CVB A1I"EQR7\$QXHSH8RB&RH\$U-*0<6&"DUF8/&?2V

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: POLICIES, FOREIGN RELATIONS, FOREIGN MINISTERS MEETINGS
Control Number: n/a
Copy: SINGLE
Draft Date: 28 AUG 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: RowellE0
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975USBERL01770
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D750298-0484
From: USBERLIN
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t1975087/aaaaagaz.tel
Line Count: 205
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 75 BONN 13788
Review Action: RELEASED, APPROVED
Review Authority: RowellE0
Review Comment: n/a
Review Content Flags: ANOMALY
Review Date: 18 APR 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <18 APR 2003 by CunninFX>; APPROVED <08 OCT 2003 by RowellE0>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
06 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: BERLIN AND EUROPEAN COMMUNITY
TAGS: PGOV, PFOR, EC, GE, UR
To: BONN
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006